## **House of Representatives**



General Assembly

File No. 51

February Session, 2018

Substitute House Bill No. 5038

House of Representatives, March 28, 2018

The Committee on Human Services reported through REP. ABERCROMBIE of the 83rd Dist., Chairperson of the Committee on the part of the House, that the substitute bill ought to pass.

## AN ACT CONCERNING THE GOVERNOR'S BUDGET RECOMMENDATIONS FOR HUMAN SERVICES.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 8-119f of the 2018 supplement to the general
- 2 statutes is repealed and the following is substituted in lieu thereof
- 3 (*Effective from passage*):
- 4 The Commissioner of Housing shall design, implement, operate and
- 5 monitor a program of congregate housing. For the purpose of this
- 6 program, the Commissioner of Housing shall consult with the
- 7 Commissioner of [Social] <u>Rehabilitation</u> Services for the provision of
- 8 services for persons with physical disabilities in order to comply with
- 9 the requirements of section 29-271.
- Sec. 2. Section 17b-650a of the 2018 supplement to the general
- statutes is repealed and the following is substituted in lieu thereof
- 12 (Effective from passage):

(a) There is created a Department of Rehabilitation Services. [The Department of Social Services shall provide administrative support services to the Department of Rehabilitation Services until the Department of Rehabilitation Services requests cessation of such services, or until June 30, 2013, whichever is earlier.] The Department of Rehabilitation Services shall be responsible for providing the following: (1) Services to persons who are deaf or hard of hearing; (2) services for persons who are blind or visually impaired; [and] (3) rehabilitation services in accordance with the provisions of the general statutes concerning the Department of Rehabilitation Services; and (4) services for older persons and their families. The Department of Rehabilitation Services shall constitute a successor authority to the Bureau of Rehabilitative Services in accordance with the provisions of sections 4-38d, 4-38e and 4-39.

department head shall be the Commissioner Rehabilitation Services, who shall be appointed by the Governor in accordance with the provisions of sections 4-5 to 4-8, inclusive, and shall have the powers and duties described in said sections. The Commissioner of Rehabilitation Services shall appoint such persons as may be necessary to administer the provisions of public act 11-44 and the Commissioner of Administrative Services shall compensation of such persons in accordance with the provisions of section 4-40. The Commissioner of Rehabilitation Services may create such sections within the Department of Rehabilitation Services as will facilitate such administration, including a disability determinations section for which one hundred per cent federal funds may be accepted for the operation of such section in conformity with applicable state and federal regulations. The Commissioner of Rehabilitation Services may adopt regulations, in accordance with the provisions of chapter 54, to implement the purposes of the department as established by statute.

(c) The Commissioner of Rehabilitation Services shall, annually, in accordance with section 4-60, submit to the Governor a report in electronic format on the activities of the Department of Rehabilitation

47 Services relating to services provided by the department to persons 48 who (1) are blind or visually impaired, (2) are deaf or hard of hearing, 49 [or] (3) receive vocational rehabilitation services, or (4) are older 50 persons or their families. The report shall include the data the 51 department provides to the federal government that relates to the 52 evaluation standards and performance indicators for the vocational 53 rehabilitation services program. The commissioner shall submit the 54 report in electronic format, in accordance with the provisions of section 55 11-4a, to the joint standing committees of the General Assembly having 56 cognizance of matters relating to human services and appropriations 57 and the budgets of state agencies.

- (d) The functions, powers, duties and personnel of the former
  Department on Aging, or any subsequent division or portion of a
  division with similar functions, powers, duties and personnel, shall be
  transferred to the Department of Rehabilitation Services pursuant to
  the provisions of sections 4-38d, 4-38e and 4-39.
- 63 (e) The Department of Rehabilitation Services shall constitute a successor department to the former Department on Aging, in 64 accordance with the provisions of sections 4-38d, 4-38e and 4-39. 65 Wherever the words "Commissioner on Aging" are used in the general 66 statutes, the words "Commissioner of Rehabilitation Services" shall be 67 68 substituted in lieu thereof. Wherever the words "Department on 69 Aging" are used in the general statutes, the words "Department of 70 Rehabilitation Services" shall be substituted in lieu thereof. Any order 71 or regulation of the former Department on Aging that is in force on the 72 effective date of this section shall continue in force and effect as an 73 order or regulation of the Department of Rehabilitation Services until 74 amended, repealed or superseded pursuant to law.
- (f) The Governor may, with the approval of the Finance Advisory
   Committee, transfer funds between the Department of Social Services
   and the Department of Rehabilitation Services pursuant to subsection
   (b) of section 4-87 during the fiscal year ending June 30, 2018.
- 79 (g) The Department of Rehabilitation Services is designated as the

80 State Unit on Aging to administer, manage, design and advocate for 81 benefits, programs and services for older persons and their families 82 pursuant to the Older Americans Act. The department shall study 83 continuously the conditions and needs of older persons in this state in 84 relation to nutrition, transportation, home care, housing, income, 85 employment, health, recreation and other matters. The department 86 shall be responsible, in cooperation with federal, state, local and area planning agencies on aging, for the overall planning, development and 87 administration of a comprehensive and integrated social service 88 89 delivery system for older persons. The Department of Rehabilitation 90 Services is designated as the state agency for the administration of 91 nutritional programs for elderly persons described in section 17a-302, 92 as amended by this act, the fall prevention program described in 93 section 17a-303a, as amended by this act, the CHOICES program 94 described in section 17a-314, as amended by this act, the Aging and 95 Disability Resource Center Program described in section 17a-316a, as 96 amended by this act, and the Alzheimer's respite program described in 97 section 17b-349e, as amended by this act.

- 98 Sec. 3. Section 17b-1 of the 2018 supplement to the general statutes is 99 repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 101 (a) There is established a Department of Social Services. The 102 department head shall be the Commissioner of Social Services, who 103 shall be appointed by the Governor in accordance with the provisions 104 of sections 4-5 to 4-8, inclusive, with the powers and duties therein 105 prescribed.
- 106 (b) The Department of Social Services shall constitute a successor 107 department to the [Department on Aging,] Department of Income 108 Maintenance and the Department of Human Resources in accordance 109 with the provisions of sections 4-38d and 4-39.
- 110 (c) Wherever the words ["Commissioner on Aging",] "Commissioner of Income Maintenance" or "Commissioner of Human Resources" are used in the general statutes, the words "Commissioner of Social

113 Services" shall be substituted in lieu thereof. Wherever the words

- 114 ["Department on Aging",] "Department of Income Maintenance" or
- "Department of Human Resources" are used in the general statutes,
- "Department of Social Services" shall be substituted in lieu thereof.
- 117 (d) Any order or regulation of the Department of Income
- 118 Maintenance [,] or the Department of Human Resources [or the
- Department on Aging] which is in force on July 1, 1993, shall continue
- in force and effect as an order or regulation of the Department of Social
- 121 Services until amended, repealed or superseded pursuant to law. [Any
- order or regulation of the Department on Aging which is in force on
- the effective date of this section shall continue in force and effect as an
- 124 order or regulation of the Department of Social Services until
- amended, repealed or superseded pursuant to law.] Where any order
- or regulation of said departments conflict, the Commissioner of Social
- 127 Services may implement policies and procedures consistent with the
- 128 provisions of public act 93-262 while in the process of adopting the
- policy or procedure in regulation form, provided notice of intention to
- 130 adopt the regulations is [printed in the Connecticut Law Journal]
- 131 posted on the eRegulations System within twenty days of
- implementation. The policy or procedure shall be valid until the time
- 133 final regulations are effective.
- 134 [(e) The functions, powers, duties and personnel of the Department
- on Aging, or any subsequent division or portion of a division with
- similar functions, powers, personnel and duties, shall be transferred to
- 137 the Department of Social Services pursuant to the provisions of
- 138 sections 4-38d, 4-38e and 4-39.
- (f) The Governor may, with the approval of the Finance Advisory
- 140 Committee, transfer funds between the Department on Aging and the
- 141 Department of Social Services pursuant to subsection (b) of section 4-
- 142 87 during the fiscal year ending June 30, 2018.]
- Sec. 4. Section 17b-2 of the 2018 supplement to the general statutes is
- repealed and the following is substituted in lieu thereof (*Effective from*
- 145 passage):

[(a)] The Department of Social Services is designated as the state agency for the administration of (1) the Connecticut energy assistance program pursuant to the Low Income Home Energy Assistance Act of 1981; (2) the state plan for vocational rehabilitation services for the fiscal year ending June 30, 1994; (3) the refugee assistance program pursuant to the Refugee Act of 1980; (4) the legalization impact assistance grant program pursuant to the Immigration Reform and Control Act of 1986; (5) the temporary assistance for needy families program pursuant to the Personal Responsibility and Work Opportunity Reconciliation Act of 1996; (6) the Medicaid program pursuant to Title XIX of the Social Security Act; (7) the supplemental nutrition assistance program pursuant to the Food and Nutrition Act of 2008; (8) the state supplement to the Supplemental Security Income Program pursuant to the Social Security Act; (9) the state child support enforcement plan pursuant to Title IV-D of the Social Security Act; (10) the state social services plan for the implementation of the social services block grants and community services block grants pursuant to the Social Security Act; and (11) services for persons with autism spectrum disorder in accordance with sections 17a-215 and 17a-215c. [; (12) nutritional programs for elderly persons; and (13) the fall prevention program described in section 17a-303a.]

[(b) The Department of Social Services is designated as the State Unit on Aging to administer, manage, design and advocate for benefits, programs and services for older persons and their families pursuant to the Older Americans Act. The department shall study continuously the conditions and needs of older persons in this state in relation to nutrition, transportation, home care, housing, income, employment, health, recreation and other matters. The department shall be responsible, in cooperation with federal, state, local and area planning agencies on aging, for the overall planning, development and administration of a comprehensive and integrated social service delivery system for older persons.]

Sec. 5. Subsection (c) of section 3-123aa of the 2018 supplement to the general statutes is repealed and the following is substituted in lieu

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thereof (*Effective from passage*):

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181 (c) There is established an advisory committee to the Connecticut 182 Homecare Option Program for the Elderly, which shall consist of the 183 State Treasurer, the State Comptroller, the Commissioner of Social 184 Services, the Commissioner of Rehabilitation Services, the director of 185 the long-term care partnership policy program within the Office of 186 Policy and Management, and the cochairpersons and ranking members 187 of the joint standing committees of the General Assembly having 188 cognizance of matters relating to aging, human services and finance, 189 revenue and bonding, or their designees. The Governor shall appoint 190 one provider of home care services for the elderly and a physician 191 specializing in geriatric care. The advisory committee shall meet at 192 least annually. The State Comptroller shall convene the meetings of the 193 committee.

- Sec. 6. Section 4-38c of the 2018 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 197 There shall be within the executive branch of state government the 198 following departments: Office of Policy and Management, Department 199 of Administrative Services, Department of Revenue Services, 200 Department of Banking, Department of Agriculture, Department of 201 Children and Families, Department of Consumer Protection, 202 Department of Correction, Department of Economic and Community 203 Development, State Board of Education, Department of Emergency 204 Services and Public Protection, Department of Energy and 205 Environmental Protection, Department of Public Health, Board of 206 Regents for Higher Education, Insurance Department, Labor 207 Department, Department of Mental Health and Addiction Services, 208 Department of Developmental Services, Department of Social Services, 209 Department of Rehabilitation Services, Department of Transportation, 210 Department of Motor Vehicles and Department of Veterans Affairs.
- Sec. 7. Section 4-38c of the 2018 supplement to the general statutes, as amended by section 7 of public act 17-237 and section 287 of public

act 17-2 of the June special session, is repealed and the following is substituted in lieu thereof (*Effective July 1, 2019*):

- There shall be within the executive branch of state government the following departments: Office of Policy and Management, Department
- 217 of Administrative Services, Department of Revenue Services,
- Department of Banking, Department of Agriculture, Department of
- 219 Children and Families, Department of Consumer Protection,
- Department of Correction, Department of Economic and Community
- 221 Development, State Board of Education, Department of Emergency
- 222 Services and Public Protection, Department of Energy and
- 223 Environmental Protection, Department of Public Health, Board of
- 224 Regents for Higher Education, Insurance Department, Labor
- 225 Department, Department of Mental Health and Addiction Services,
- 226 Department of Developmental Services, Department of Social Services,
- 227 <u>Department of Rehabilitation Services</u>, Department of Transportation,
- 228 Department of Motor Vehicles, Department of Veterans Affairs and the
- 229 Technical Education and Career System.
- Sec. 8. Section 7-127b of the 2018 supplement to the general statutes
- 231 is repealed and the following is substituted in lieu thereof (Effective
- 232 from passage):
- 233 (a) The chief elected official or the chief executive officer if by
- ordinance of each municipality shall appoint a municipal agent for
- elderly persons. Such agent shall be a member of an agency that serves
- 236 elderly persons in the municipality or a responsible resident of the
- 237 municipality who has demonstrated an interest in the elderly or has
- been involved in programs in the field of aging.
- (b) The duties of the municipal agent may include, but shall not be
- 240 limited to, (1) disseminating information to elderly persons, assisting
- such persons in learning about the community resources available to
- them and publicizing such resources and benefits; (2) assisting elderly
- 243 persons to apply for federal and other benefits available to such
- 244 persons; and (3) reporting to the chief elected official or chief executive
- 245 officer of the municipality and the Department of [Social]

246 <u>Rehabilitation</u> Services any needs and problems of the elderly and any 247 recommendations for action to improve services to the elderly.

- 248 (c) Each municipal agent shall serve for a term of two or four years, 249 at the discretion of the appointing authority of each municipality, and 250 may be reappointed. If more than one agent is necessary to carry out 251 the purposes of this section, the appointing authority, in its discretion, 252 may appoint one or more assistant agents. The town clerk in each 253 municipality shall notify the Department of [Social] Rehabilitation 254 Services immediately of the appointment of a new municipal agent. 255 Each municipality may provide to its municipal agent resources 256 sufficient for such agent to perform the duties of the office.
- (d) The Department of [Social] <u>Rehabilitation</u> Services shall adopt and disseminate to municipalities guidelines as to the role and duties of municipal agents and such informational and technical materials as may assist such agents in performance of their duties. The department, in cooperation with the area agencies on aging, may provide training for municipal agents within the available resources of the department and of the agencies on aging.
- Sec. 9. Subsection (a) of section 17a-302 of the 2018 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

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- (a) The Department of [Social] <u>Rehabilitation</u> Services shall be responsible for the administration of programs which provide nutritionally sound diets to needy older persons and for the expansion of such programs when possible. Such programs shall be continued in such a manner as to fully utilize congregate feeding and nutrition education of older citizens who qualify for such program.
- Sec. 10. Section 17a-303a of the 2018 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 276 (a) The Department of [Social] <u>Rehabilitation</u> Services shall

establish, within available appropriations, a fall prevention program. Within such program, the department shall:

- (1) Promote and support research to: (A) Improve the identification, diagnosis, treatment and rehabilitation of older persons and others who have a high risk of falling; (B) improve data collection and analysis to identify risk factors for falls and factors that reduce the likelihood of falls; (C) design, implement and evaluate the most effective fall prevention interventions; (D) improve intervention strategies that have been proven effective in reducing falls by tailoring such strategies to specific populations of older persons; (E) maximize the dissemination of proven, effective fall prevention interventions; (F) assess the risk of falls occurring in various settings; (G) identify barriers to the adoption of proven interventions with respect to the prevention of falls among older persons; (H) develop, implement and evaluate the most effective approaches to reducing falls among highrisk older persons living in communities and long-term care and assisted living facilities; and (I) evaluate the effectiveness of community programs designed to prevent falls among older persons;
- (2) Establish, in consultation with the Commissioner of Public Health, a professional education program in fall prevention, evaluation and management for physicians, allied health professionals and other health care providers who provide services for older persons in this state. The Commissioner of [Social] Rehabilitation Services may contract for the establishment of such program through (A) a request for proposal process, (B) a competitive grant program, or (C) cooperative agreements with qualified organizations, institutions or consortia of qualified organizations and institutions;
- (3) Oversee and support demonstration and research projects to be carried out by organizations, institutions or consortia of organizations and institutions deemed qualified by the Commissioner of [Social] Rehabilitation Services. Such demonstration and research projects may be in the following areas:
- 309 (A) Targeted fall risk screening and referral programs;

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310 (B) Programs designed for community-dwelling older persons that 311 use fall intervention approaches, including physical activity, 312 medication assessment and reduction of medication when possible, 313 vision enhancement and home-modification strategies;

- 314 (C) Programs that target new fall victims who are at a high risk for 315 second falls and that are designed to maximize independence and 316 quality of life for older persons, particularly those older persons with 317 functional limitations; and
- 318 (D) Private sector and public-private partnerships to develop 319 technologies to prevent falls among older persons and prevent or 320 reduce injuries when falls occur; and
- 321 (4) Award grants to, or enter into contracts or cooperative 322 agreements with, organizations, institutions or consortia of 323 organizations and institutions deemed qualified by the Commissioner 324 of [Social] <u>Rehabilitation</u> Services to design, implement and evaluate 325 fall prevention programs using proven intervention strategies in 326 residential and institutional settings.
  - (b) In awarding any grants or entering into any agreements or contracts after October 1, 2017, the Commissioner of [Social] Rehabilitation Services shall determine appropriate data and program outcome measures, including fall prevention program outcome measures, as applicable, that the recipient organization, institution or consortia of organizations and institutions shall collect and report to the commissioner and the frequency of such reports.
- Sec. 11. Section 17a-304 of the 2018 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- The state shall be divided into five elderly planning and service areas, in accordance with federal law and regulations, each having an area agency on aging to carry out the mandates of the federal Older Americans Act of 1965, as amended. The area agencies shall (1)

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341 represent older persons within their geographic areas, (2) develop an 342 area plan for approval by the Department of [Social] Rehabilitation 343 Services and upon such approval administer the plan, (3) coordinate 344 and assist local public and nonprofit, private agencies in the 345 development of programs, (4) receive and distribute federal and state 346 funds for such purposes, in accordance with applicable law, and (5) 347 carry out any additional duties and functions required by federal law 348 and regulations.

- Sec. 12. Section 17a-305 of the 2018 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 352 (a) The Department of [Social] Rehabilitation Services shall 353 equitably allocate, in accordance with federal law, federal funds 354 received under Title IIIB and IIIC of the Older Americans Act to the 355 five area agencies on aging established pursuant to section 17a-304, as 356 amended by this act. The department, before seeking federal approval 357 to spend any amount above that allotted for administrative expenses 358 under said act, shall inform the joint standing committees of the 359 General Assembly having cognizance of matters relating to aging and 360 human services that it is seeking such approval.
  - (b) Sixty per cent of the state funds appropriated to the five area agencies on aging for elderly nutrition and social services shall be allocated in the same proportion as allocations made pursuant to subsection (a) of this section. Forty per cent of all state funds appropriated to the five area agencies on aging for elderly nutrition and social services used for purposes other than the required nonfederal matching funds shall be allocated at the discretion of the Commissioner of [Social] Rehabilitation Services, in consultation with the five area agencies on aging, based on their need for such funds. Any state funds appropriated to the five area agencies on aging for administrative expenses shall be allocated equally.
- 372 (c) The Department of [Social] <u>Rehabilitation</u> Services, in 373 consultation with the five area agencies on aging, shall review the

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374 method of allocation set forth in subsection (a) of this section and shall

- 375 report any findings or recommendations to the joint standing
- 376 committees of the General Assembly having cognizance of matters
- 377 relating to appropriations and the budgets of state agencies and
- 378 human services.
- (d) An area agency may request a person participating in the elderly
- 380 nutrition program to pay a voluntary fee for meals furnished, except
- that no eligible person shall be denied a meal due to an inability to pay
- 382 such fee.
- Sec. 13. Section 17a-306 of the 2018 supplement to the general
- 384 statutes is repealed and the following is substituted in lieu thereof
- 385 (*Effective from passage*):
- The Department of [Social] Rehabilitation Services shall adopt
- regulations, in accordance with the provisions of chapter 54, to carry
- out the purposes, programs and services authorized pursuant to the
- 389 Older Americans Act of 1965, as amended from time to time. The
- 390 department may operate under any new policy necessary to conform
- 391 to a requirement of a federal or joint state and federal program while it
- is in the process of adopting the policy in regulation form, provided
- 393 the department posts such policy on the eRegulations System not later
- 394 than twenty days after adopting the policy. Such policy shall be valid
- 395 until the time final regulations are effective.
- Sec. 14. Section 17a-310 of the 2018 supplement to the general
- 397 statutes is repealed and the following is substituted in lieu thereof
- 398 (*Effective from passage*):
- The Department of [Social] Rehabilitation Services may make a
- 400 grant to any city, town or borough or public or private agency,
- 401 organization or institution for the following purposes: (1) For
- 402 community planning and coordination of programs carrying out the
- 403 purposes of the Older Americans Act of 1965, as amended; (2) for
- 404 demonstration programs or activities particularly valuable in carrying
- out such purposes; (3) for training of special personnel needed to carry

406 out such programs and activities; (4) for establishment of new or 407 expansion of existing programs to carry out such purposes, including 408 establishment of new or expansion of existing centers of service for 409 older persons, providing recreational, cultural and other leisure time 410 activities, and informational, transportation, referral and preretirement 411 and postretirement counseling services for older persons and assisting 412 such persons in providing volunteer community or civic services, 413 except that no costs of construction, other than for minor alterations 414 and repairs, shall be included in such establishment or expansion; and 415 (5) for programs to develop or demonstrate approaches, methods and 416 techniques for achieving or improving coordination of community 417 services for older or aging persons and such other programs and 418 services as may be allowed under Title III of the Older Americans Act 419 of 1965, as amended, or to evaluate these approaches, techniques and 420 methods, as well as others which may assist older or aging persons to 421 enjoy wholesome and meaningful living and to continue to contribute 422 to the strength and welfare of the state and nation.

- Sec. 15. Section 17a-313 of the 2018 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- The Department of [Social] <u>Rehabilitation</u> Services may use moneys appropriated for the purposes of section 17a-310, as amended by this act, for the expenses of administering the grant program under said section, provided the total of such moneys so used shall not exceed five per cent of the moneys so appropriated.
- Sec. 16. Section 17a-314 of the 2018 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 434 (a) As used in this section:
- 435 (1) "CHOICES" means Connecticut's programs for health insurance 436 assistance, outreach, information and referral, counseling and 437 eligibility screening; and

(2) "CHOICES health insurance assistance program" means the federally recognized state health insurance assistance program funded pursuant to P.L. 101-508 and administered by the Department of [Social] Rehabilitation Services, in conjunction with the area agencies on aging and the Center for Medicare Advocacy, that provides free information and assistance related to health insurance issues and concerns of older persons and other Medicare beneficiaries in Connecticut.

- (b) The Department of [Social] <u>Rehabilitation</u> Services shall administer the CHOICES health insurance assistance program, which shall be a comprehensive Medicare advocacy program that provides assistance to Connecticut residents who are Medicare beneficiaries.
- (c) The program shall provide: (1) Toll-free telephone access for consumers to obtain advice and information on Medicare benefits, including prescription drug benefits available through the Medicare Part D program, the Medicare appeals process, health insurance matters applicable to Medicare beneficiaries and long-term care options available in the state at least five days per week during normal business hours; (2) information, advice and representation, where appropriate, concerning the Medicare appeals process, by a qualified attorney or paralegal at least five days per week during normal business hours; (3) information through appropriate means and format, including written materials, to Medicare beneficiaries, their families, senior citizens and organizations regarding Medicare benefits, including prescription drug benefits available through Medicare Part D and other pharmaceutical drug company programs and long-term care options available in the state; (4) information concerning Medicare plans and services, private insurance policies and federal and state-funded programs that are available to beneficiaries to supplement Medicare coverage; (5) information permitting Medicare beneficiaries to compare and evaluate their options for delivery of Medicare and supplemental insurance services; (6) information concerning the procedure to appeal a denial of care and the procedure to request an expedited appeal of a denial of care; and (7) any other

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472 information the program or the Commissioner of [Social] 473 Rehabilitation Services deems relevant to Medicare beneficiaries.

- (d) The Commissioner of [Social] <u>Rehabilitation</u> Services may include any additional functions necessary to conform to federal grant requirements.
- 477 (e) All hospitals, as defined in section 19a-490, which treat persons 478 covered by Medicare Part A shall: (1) Notify incoming patients covered 479 by Medicare of the availability of the services established pursuant to 480 subsection (c) of this section, (2) post or cause to be posted in a 481 conspicuous place therein the toll-free number established pursuant to 482 subsection (c) of this section, and (3) provide each Medicare patient 483 with the toll-free number and information on how to access the 484 CHOICES program.
  - (f) The Commissioner of [Social] <u>Rehabilitation</u> Services may adopt regulations, in accordance with chapter 54, as necessary to implement the provisions of this section.
- Sec. 17. Subsection (a) of section 17a-316a of the 2018 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 491 (a) The Commissioner of [Social] Rehabilitation Services shall 492 develop and administer a program to provide a single, coordinated 493 system of information and access for individuals seeking long-term 494 support, including in-home, community-based and institutional 495 services. The program shall be the state Aging and Disability Resource 496 Center Program in accordance with the federal Older Americans Act 497 Amendments of 2006, P.L. 109-365 and shall be administered as part of 498 the Department of [Social] Rehabilitation Services' CHOICES program 499 in accordance with subdivision (1) of subsection (a) of section 17a-314, 500 as amended by this act. Consumers served by the program shall 501 include, but not be limited to, those sixty years of age or older and 502 those eighteen years of age or older with disabilities and caregivers.

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Sec. 18. Section 17a-405 of the 2018 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

- 506 (a) As used in this chapter:
- 507 (1) "State agency" means the [Office of Policy and Management]
  508 Department of Rehabilitation Services.
- 509 (2) "Office" means the Office of the Long-Term Care Ombudsman established in this section.
- 511 (3) "State Ombudsman" means the State Ombudsman established in this section.
- 513 (4) "Program" means the long-term care ombudsman program 514 established in this section.
- 515 (5) "Representative" includes a regional ombudsman, a residents' 516 advocate or an employee of the Office of the Long-Term Care 517 Ombudsman who is individually designated by the State 518 Ombudsman.
- 519 (6) "Resident" means an older individual who resides in or is a 520 patient in a long-term care facility who is sixty years of age or older.
- 521 (7) "Long-term care facility" means any skilled nursing facility, as 522 defined in Section 1819(a) of the Social Security Act, (42 USC 1395i-
- 523 3(a)) any nursing facility, as defined in Section 1919(a) of the Social
- 524 Security Act, (42 USC 1396r(a)) a board and care facility as defined in
- 525 Section 102(19) of the federal Older Americans Act, (42 USC 3002(19))
- 526 and for purposes of ombudsman program coverage, an institution
- 527 regulated by the state pursuant to Section 1616(e) of the Social Security
- 528 Act, (42 USC 1382e(e)) and any other adult care home similar to a
- facility or nursing facility or board and care home.
- 530 (8) ["Secretary" means the Secretary of the Office of Policy and 531 Management] "Commissioner" means the Commissioner of

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- 533 (9) "Applicant" means an older individual who has applied for admission to a long-term care facility.
- 535 (b) There is established an independent Office of the Long-Term 536 Care Ombudsman within the [Office of Policy and Management] 537 Department of Rehabilitation Services. The Secretary of the Office of 538 Policy and Management | Commissioner of Rehabilitation Services 539 shall appoint a State Ombudsman who shall be selected from among 540 individuals with expertise and experience in the fields of long-term 541 care and advocacy to head the office and the State Ombudsman shall 542 appoint assistant regional ombudsmen. In the event the State 543 Ombudsman or an assistant regional ombudsman is unable to fulfill 544 the duties of the office, the [secretary] commissioner shall appoint an 545 acting State Ombudsman and the State Ombudsman shall appoint an 546 acting assistant regional ombudsman.
  - (c) Notwithstanding the provisions of subsection (b) of this section, on and after July 1, 1990, the positions of State Ombudsman and regional ombudsmen shall be classified service positions. The State Ombudsman and regional ombudsmen holding said positions on said date shall continue to serve in their positions as if selected through classified service procedures. As vacancies occur in such positions thereafter, such vacancies shall be filled in accordance with classified service procedures.
- Sec. 19. Section 17a-407 of the 2018 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
  - No person may perform any functions as a residents' advocate until the person has successfully completed a course of training required by the State Ombudsman. Any residents' advocate who fails to complete such a course within a reasonable time after appointment may be removed by the State Ombudsman or the regional ombudsman for the region in which such residents' advocate serves. The [Secretary of the

564 Office of Policy and Management] Commissioner of Rehabilitation

- 565 Services, after consultation with the State Ombudsman, shall adopt
- regulations, in accordance with the provisions of chapter 54, to carry
- out the provisions of this section. Such regulations shall include, but
- not be limited to, the course of training required by this [subsection]
- 569 section.
- Sec. 20. Section 17a-416 of the 2018 supplement to the general
- 571 statutes is repealed and the following is substituted in lieu thereof
- 572 (*Effective from passage*):
- 573 The [Secretary of the Office of Policy and Management]
- 574 Commissioner of Rehabilitation Services, after consultation with the
- 575 State Ombudsman, shall adopt regulations in accordance with the
- 576 provisions of chapter 54, to carry out the provisions of sections 17a-405
- 577 to 17a-417, inclusive, <u>as amended by this act</u>, 19a-531 and 19a-532.
- Sec. 21. Section 17a-417 of the 2018 supplement to the general
- 579 statutes is repealed and the following is substituted in lieu thereof
- 580 (*Effective from passage*):
- The [Secretary of the Office of Policy and Management]
- 582 <u>Commissioner of Rehabilitation Services</u> shall require the State
- 583 Ombudsman to:
- 584 (1) Prepare an annual report:
- (A) Describing the activities carried out by the office in the year for
- 586 which the report is prepared;
- 587 (B) Containing and analyzing the data collected under section 17a-
- 588 418;
- (C) Evaluating the problems experienced by and the complaints
- 590 made by or on behalf of residents;
- 591 (D) Containing recommendations for (i) improving the quality of
- 592 the care and life of the residents, and (ii) protecting the health, safety,

welfare and rights of the residents;

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- 594 (E) (i) Analyzing the success of the program including success in 595 providing services to residents of long-term care facilities; and (ii) 596 identifying barriers that prevent the optimal operation of the program; 597 and
- 598 (F) Providing policy, regulatory and legislative recommendations to 599 solve identified problems, to resolve the complaints, to improve the 600 quality of the care and life of residents, to protect the health, safety, welfare and rights of residents and to remove the barriers that prevent 602 the optimal operation of the program.
  - (2) Analyze, comment on and monitor the development and implementation of federal, state and local laws, regulations and other government policies and actions that pertain to long-term care facilities and services, and to the health, safety, welfare and rights of residents in the state, and recommend any changes in such laws, regulations and policies as the office determines to be appropriate.
  - (3) (A) Provide such information as the office determines to be necessary to public and private agencies, legislators and other persons, regarding (i) the problems and concerns of older individuals residing in long-term care facilities; and (ii) recommendations related to the problems and concerns; and (B) make available to the public and submit to the federal assistant secretary for aging, the Governor, the General Assembly, the Department of Public Health and other appropriate governmental entities, each report prepared under subdivision (1) of this section.
- 618 Sec. 22. Subsection (c) of section 17a-411 of the 2018 supplement to 619 the general statutes is repealed and the following is substituted in lieu 620 thereof (*Effective from passage*):
- 621 (c) The Commissioner of [Social] Rehabilitation Services shall have 622 authority to seek funding for the purposes contained in this section 623 from public and private sources, including but not limited to any

- 624 federal or state funded programs.
- Sec. 23. Subsection (b) of section 17a-667 of the 2018 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 628 (b) The council shall consist of the following members: (1) The 629 Secretary of the Office of Policy and Management, or the secretary's 630 designee; (2) the Commissioners of Children and Families, Consumer 631 Protection, Correction, Education, Mental Health and Addiction 632 Services, Public Health, Emergency Services and Public Protection, 633 Rehabilitation Services and Social Services, and the Insurance 634 Commissioner, or their designees; (3) the Chief Court Administrator, 635 or the Chief Court Administrator's designee; (4) the chairperson of the 636 Board of Regents for Higher Education, or the chairperson's designee; 637 (5) the president of The University of Connecticut, or the president's 638 designee; (6) the Chief State's Attorney, or the Chief State's Attorney's 639 designee; (7) the Chief Public Defender, or the Chief Public Defender's 640 designee; and (8) the cochairpersons and ranking members of the joint 641 standing committees of the General Assembly having cognizance of 642 matters relating to public health, criminal justice and appropriations, 643 or their designees. The Commissioner of Mental Health and Addiction 644 Services and the Commissioner of Children and Families shall be 645 cochairpersons of the council and may jointly appoint up to seven 646 individuals to the council as follows: (A) Two individuals in recovery 647 from a substance use disorder or representing an advocacy group for 648 individuals with a substance use disorder; (B) a provider of 649 community-based substance abuse services for adults; (C) a provider 650 of community-based substance abuse services for adolescents; (D) an 651 addiction medicine physician; (E) a family member of an individual in 652 recovery from a substance use disorder; and (F) an emergency 653 medicine physician currently practicing in a Connecticut hospital. The 654 cochairpersons of the council may establish subcommittees and 655 working groups and may appoint individuals other than members of 656 the council to serve as members of the subcommittees or working groups. Such individuals may include, but need not be limited to: (i) 657

658 Licensed alcohol and drug counselors; (ii) pharmacists; (iii) municipal

- 659 police chiefs; (iv) emergency medical services personnel; and (v)
- representatives of organizations that provide education, prevention,
- intervention, referrals, rehabilitation or support services to individuals
- with substance use disorder or chemical dependency.
- Sec. 24. Subsection (b) of section 17b-4 of the 2018 supplement to the
- general statutes is repealed and the following is substituted in lieu
- 665 thereof (*Effective from passage*):
- (b) The Department of Social Services, in conjunction with the
- Department of Public Health and the Department of Rehabilitation
- 668 Services, may adopt regulations in accordance with the provisions of
- chapter 54 to establish requirements with respect to the submission of
- 670 reports concerning financial solvency and quality of care by nursing
- 671 homes for the purpose of determining the financial viability of such
- 672 homes, identifying homes that appear to be experiencing financial
- distress and examining the underlying reasons for such distress. Such
- 674 reports shall be submitted to the Nursing Home Financial Advisory
- 675 Committee established under section 17b-339.
- 676 Sec. 25. Section 17b-251 of the 2018 supplement to the general
- statutes is repealed and the following is substituted in lieu thereof
- 678 (*Effective from passage*):
- The Department of [Social] Rehabilitation Services shall establish an
- outreach program to educate consumers as to: (1) The need for long-
- 681 term care; (2) mechanisms for financing such care; (3) the availability
- of long-term care insurance; and (4) the asset protection provided
- under sections 17b-252 to 17b-254, inclusive, and 38a-475, as amended
- 684 by this act. The Department of [Social] Rehabilitation Services shall
- 685 provide public information to assist individuals in choosing
- 686 appropriate insurance coverage.
- Sec. 26. Subsection (c) of section 17b-337 of the 2018 supplement to
- the general statutes is repealed and the following is substituted in lieu
- 689 thereof (*Effective from passage*):

(c) The Long-Term Care Planning Committee shall consist of: (1) The chairpersons and ranking members of the joint standing committees of the General Assembly having cognizance of matters relating to human services, public health, elderly services and longterm care; (2) the Commissioner of Social Services, or the commissioner's designee; (3) one member of the Office of Policy and Management appointed by the Secretary of the Office of Policy and Management; (4) two members from the Department of Public Health appointed by the Commissioner of Public Health, one of whom is from the Office of Health Care Access division of the department; (5) one member from the Department of Housing appointed by the Commissioner of Housing; (6) one member from the Department of Developmental Services appointed by the Commissioner Developmental Services; (7) one member from the Department of Mental Health and Addiction Services appointed by the Commissioner of Mental Health and Addiction Services; (8) one member from the Department of Transportation appointed by the Commissioner of Transportation; [and] (9) one member from the Department of Children and Families appointed by the Commissioner of Children and Families; and (10) one member from the Department of Rehabilitation Services appointed by the Commissioner Rehabilitation Services. The committee shall convene no later than ninety days after June 4, 1998. Any vacancy shall be filled by the appointing authority. The chairperson shall be elected from among the members of the committee. The committee shall seek the advice and participation of any person, organization or state or federal agency it deems necessary to carry out the provisions of this section.

- Sec. 27. Section 17b-349e of the 2018 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 720 (a) As used in this section:

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721 (1) "Respite care services" means support services which provide 722 short-term relief from the demands of ongoing care for an individual

723 with Alzheimer's disease.

- (2) "Caretaker" means a person who has the responsibility for the care of an individual with Alzheimer's disease or has assumed the responsibility for such individual voluntarily, by contract or by order of a court of competent jurisdiction.
- 728 (3) "Copayment" means a payment made by or on behalf of an 729 individual with Alzheimer's disease for respite care services.
- 730 (4) "Individual with Alzheimer's disease" means an individual with 731 Alzheimer's disease or related disorders.
  - (b) The Commissioner of [Social] Rehabilitation Services shall operate a program, within available appropriations, to provide respite care services for caretakers of individuals with Alzheimer's disease, provided such individuals with Alzheimer's disease meet the requirements set forth in subsection (c) of this section. Such respite care services may include, but need not be limited to (1) homemaker services; (2) adult day care; (3) temporary care in a licensed medical facility; (4) home-health care; (5) companion services; or (6) personal care assistant services. Such respite care services may be administered directly by the Department of [Social] Rehabilitation Services, or through contracts for services with providers of such services, or by means of direct subsidy to caretakers of individuals with Alzheimer's disease to purchase such services.
    - (c) (1) No individual with Alzheimer's disease may participate in the program if such individual (A) has an annual income of more than forty-one thousand dollars or liquid assets of more than one hundred nine thousand dollars, or (B) is receiving services under the Connecticut home-care program for the elderly. On July 1, 2009, and annually thereafter, the commissioner shall increase such income and asset eligibility criteria over that of the previous fiscal year to reflect the annual cost of living adjustment in Social Security income, if any.
      - (2) No individual with Alzheimer's disease who participates in the

program may receive more than three thousand five hundred dollars for services under the program in any fiscal year or receive more than thirty days of out-of-home respite care services other than adult day care services under the program in any fiscal year, except that the commissioner shall adopt regulations pursuant to subsection (d) of this section to provide up to seven thousand five hundred dollars for services to a participant in the program who demonstrates a need for additional services.

- (3) The commissioner may require an individual with Alzheimer's disease who participates in the program to pay a copayment for respite care services under the program, except the commissioner may waive such copayment upon demonstration of financial hardship by such individual.
- (d) The commissioner shall adopt regulations in accordance with the provisions of chapter 54 to implement the provisions of this section. Such regulations shall include, but need not be limited to (1) standards for eligibility for respite care services; (2) the basis for priority in receiving services; (3) qualifications and requirements of providers, which shall include specialized training in Alzheimer's disease, dementia and related disorders; (4) a requirement that providers accredited by the Joint Commission on the Accreditation of Healthcare Organizations, when available, receive preference in contracting for services; (5) provider reimbursement levels; (6) limits on services and cost of services; and (7) a fee schedule for copayments.
- (e) The [Commissioner of Social Services] <u>commissioner</u> may allocate any funds appropriated in excess of five hundred thousand dollars for the program among the five area agencies on aging according to need, as determined by [said] <u>the</u> commissioner.
- Sec. 28. Subsection (d) of section 17b-352 of the 2018 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 785 (d) Any facility acting pursuant to subdivision (3) of subsection (b)

of this section shall provide written notice, at the same time it submits its letter of intent, to all patients, guardians or conservators, if any, or legally liable relatives or other responsible parties, if known, and shall post such notice in a conspicuous location at the facility. The facility's written notice shall be accompanied by an informational letter issued jointly from the Office of the Long-Term Care Ombudsman and the Department of [Social] Rehabilitation Services on patients' rights and services available as they relate to the letter of intent. The notice shall state the following: (1) The projected date the facility will be submitting its certificate of need application, (2) that only the Department of Social Services has the authority to either grant, modify or deny the application, (3) that the Department of Social Services has up to ninety days to grant, modify or deny the certificate of need application, (4) a brief description of the reason or reasons for submitting a request for permission, (5) that no patient shall be involuntarily transferred or discharged within or from a facility pursuant to state and federal law because of the filing of the certificate of need application, (6) that all patients have a right to appeal any proposed transfer or discharge, and (7) the name, mailing address and telephone number of the Office of the Long-Term Care Ombudsman and local legal aid office.

- Sec. 29. Section 21a-3a of the 2018 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- The Department of Consumer Protection, in collaboration with the Department of [Social] <u>Rehabilitation</u> Services, shall conduct a public awareness campaign, within available funding, to educate elderly consumers and caregivers on ways to resist aggressive marketing tactics and scams.
- Sec. 30. Section 38a-47 of the 2018 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- All domestic insurance companies and other domestic entities

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819 subject to taxation under chapter 207 shall, in accordance with section 820 38a-48, as amended by this act, annually pay to the Insurance 821 Commissioner, for deposit in the Insurance Fund established under 822 section 38a-52a, an amount equal to the actual expenditures made by 823 the Insurance Department during each fiscal year, and the actual 824 expenditures made by the Office of the Healthcare Advocate, 825 including the cost of fringe benefits for department and office 826 personnel as estimated by the Comptroller, plus (1) the expenditures 827 made on behalf of the department and the office from the Capital 828 Equipment Purchase Fund pursuant to section 4a-9 for such year, and 829 (2) the amount appropriated to the Department of [Social] 830 Rehabilitation Services for the fall prevention program established in 831 section 17a-303a, as amended by this act, from the Insurance Fund for 832 the fiscal year, but excluding expenditures paid for by fraternal benefit 833 societies, foreign and alien insurance companies and other foreign and 834 alien entities under sections 38a-49 and 38a-50. Payments shall be 835 made by assessment of all such domestic insurance companies and 836 other domestic entities calculated and collected in accordance with the 837 provisions of section 38a-48, as amended by this act. Any such 838 domestic insurance company or other domestic entity aggrieved 839 because of any assessment levied under this section may appeal 840 therefrom in accordance with the provisions of section 38a-52.

Sec. 31. Section 38a-48 of the 2018 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

(a) On or before June thirtieth, annually, the Commissioner of Revenue Services shall render to the Insurance Commissioner a statement certifying the amount of taxes or charges imposed on each domestic insurance company or other domestic entity under chapter 207 on business done in this state during the preceding calendar year. The statement for local domestic insurance companies shall set forth the amount of taxes and charges before any tax credits allowed as provided in subsection (a) of section 12-202.

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(b) On or before July thirty-first, annually, the Insurance Commissioner and the Office of the Healthcare Advocate shall render to each domestic insurance company or other domestic entity liable for payment under section 38a-47, as amended by this act: (1) A statement that includes (A) the amount appropriated to the Insurance Department and the Office of the Healthcare Advocate for the fiscal year beginning July first of the same year, (B) the cost of fringe benefits for department and office personnel for such year, as estimated by the Comptroller, (C) the estimated expenditures on behalf of the department and the office from the Capital Equipment Purchase Fund pursuant to section 4a-9 for such year, and (D) the amount appropriated to the Department of [Social] Rehabilitation Services for the fall prevention program established in section 17a-303a, as amended by this act, from the Insurance Fund for the fiscal year; (2) a statement of the total taxes imposed on all domestic insurance companies and domestic insurance entities under chapter 207 on business done in this state during the preceding calendar year; and (3) the proposed assessment against that company or entity, calculated in accordance with the provisions of subsection (c) of this section, provided for the purposes of this calculation the amount appropriated to the Insurance Department and the Office of the Healthcare Advocate plus the cost of fringe benefits for department and office personnel and the estimated expenditures on behalf of the department and the office from the Capital Equipment Purchase Fund pursuant to section 4a-9 shall be deemed to be the actual expenditures of the department and the office, and the amount appropriated to the Department of [Social] Rehabilitation Services from the Insurance Fund for the fiscal year for the fall prevention program established in section 17a-303a, as amended by this act, shall be deemed to be the actual expenditures for the program.

(c) (1) The proposed assessments for each domestic insurance company or other domestic entity shall be calculated by (A) allocating twenty per cent of the amount to be paid under section 38a-47, as amended by this act, among the domestic entities organized under sections 38a-199 to 38a-209, inclusive, and 38a-214 to 38a-225, inclusive,

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in proportion to their respective shares of the total taxes and charges imposed under chapter 207 on such entities on business done in this state during the preceding calendar year, and (B) allocating eighty per cent of the amount to be paid under section 38a-47, as amended by this act, among all domestic insurance companies and domestic entities other than those organized under sections 38a-199 to 38a-209, inclusive, and 38a-214 to 38a-225, inclusive, in proportion to their respective shares of the total taxes and charges imposed under chapter 207 on such domestic insurance companies and domestic entities on business done in this state during the preceding calendar year, provided if there are no domestic entities organized under sections 38a-199 to 38a-209, inclusive, and 38a-214 to 38a-225, inclusive, at the time of assessment, one hundred per cent of the amount to be paid under section 38a-47, as amended by this act, shall be allocated among such domestic insurance companies and domestic entities.

(2) When the amount any such company or entity is assessed pursuant to this section exceeds twenty-five per cent of the actual expenditures of the Insurance Department and the Office of the Healthcare Advocate, such excess amount shall not be paid by such company or entity but rather shall be assessed against and paid by all other such companies and entities in proportion to their respective shares of the total taxes and charges imposed under chapter 207 on business done in this state during the preceding calendar year, except that for purposes of any assessment made to fund payments to the Department of Public Health to purchase vaccines, such company or entity shall be responsible for its share of the costs, notwithstanding whether its assessment exceeds twenty-five per cent of the actual expenditures of the Insurance Department and the Office of the Healthcare Advocate. The provisions of this subdivision shall not be applicable to any corporation which has converted to a domestic mutual insurance company pursuant to section 38a-155 upon the effective date of any public act which amends said section to modify or remove any restriction on the business such a company may engage in, for purposes of any assessment due from such company on and after such effective date.

(d) For purposes of calculating the amount of payment under section 38a-47, as amended by this act, as well as the amount of the assessments under this section, the "total taxes imposed on all domestic insurance companies and other domestic entities under chapter 207" shall be based upon the amounts shown as payable to the state for the calendar year on the returns filed with the Commissioner of Revenue Services pursuant to chapter 207; with respect to calculating the amount of payment and assessment for local domestic insurance companies, the amount used shall be the taxes and charges imposed before any tax credits allowed as provided in subsection (a) of section 12-202.

(e) On or before September thirtieth, annually, for each fiscal year ending prior to July 1, 1990, the Insurance Commissioner and the Healthcare Advocate, after receiving any objections to the proposed assessments and making such adjustments as in their opinion may be indicated, shall assess each such domestic insurance company or other domestic entity an amount equal to its proposed assessment as so adjusted. Each domestic insurance company or other domestic entity shall pay to the Insurance Commissioner on or before October thirty-first an amount equal to fifty per cent of its assessment adjusted to reflect any credit or amount due from the preceding fiscal year as determined by the commissioner under subsection (g) of this section. Each domestic insurance company or other domestic entity shall pay to the Insurance Commissioner on or before the following April thirtieth, the remaining fifty per cent of its assessment.

(f) On or before September first, annually, for each fiscal year ending after July 1, 1990, the Insurance Commissioner and the Healthcare Advocate, after receiving any objections to the proposed assessments and making such adjustments as in their opinion may be indicated, shall assess each such domestic insurance company or other domestic entity an amount equal to its proposed assessment as so adjusted. Each domestic insurance company or other domestic entity shall pay to the Insurance Commissioner (1) on or before June 30, 1990, and on or before June thirtieth annually thereafter, an estimated

payment against its assessment for the following year equal to twenty-five per cent of its assessment for the fiscal year ending such June thirtieth, (2) on or before September thirtieth, annually, twenty-five per cent of its assessment adjusted to reflect any credit or amount due from the preceding fiscal year as determined by the commissioner under subsection (g) of this section, and (3) on or before the following December thirty-first and March thirty-first, annually, each domestic insurance company or other domestic entity shall pay to the Insurance Commissioner the remaining fifty per cent of its proposed assessment to the department in two equal installments.

(g) If the actual expenditures for the fall prevention program established in section 17a-303a, as amended by this act, are less than the amount allocated, the Commissioner of [Social] Rehabilitation Services shall notify the Insurance Commissioner and the Healthcare Advocate. Immediately following the close of the fiscal year, the Commissioner and the Healthcare Advocate shall Insurance recalculate the proposed assessment for each domestic insurance company or other domestic entity in accordance with subsection (c) of this section using the actual expenditures made by the Insurance Department and the Office of the Healthcare Advocate during that fiscal year, the actual expenditures made on behalf of the department and the office from the Capital Equipment Purchase Fund pursuant to section 4a-9 and the actual expenditures for the fall prevention program. On or before July thirty-first, the Insurance Commissioner and the Healthcare Advocate shall render to each such domestic insurance company and other domestic entity a statement showing the difference between their respective recalculated assessments and the amount they have previously paid. On or before August thirty-first, the Insurance Commissioner and the Healthcare Advocate, after receiving any objections to such statements, shall make such adjustments which in their opinion may be indicated, and shall render an adjusted assessment, if any, to the affected companies.

(h) If any assessment is not paid when due, a penalty of twenty-five dollars shall be added thereto, and interest at the rate of six per cent

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per annum shall be paid thereafter on such assessment and penalty.

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(i) The [commissioner] <u>Insurance Commissioner</u> shall deposit all payments made under this section with the State Treasurer. On and after June 6, 1991, the moneys so deposited shall be credited to the Insurance Fund established under section 38a-52a and shall be accounted for as expenses recovered from insurance companies.

Sec. 32. Section 38a-475 of the 2018 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

The Insurance Department shall only precertify long-term care insurance policies that (1) alert the purchaser to the availability of consumer information and public education provided by the Department of [Social] Rehabilitation Services pursuant to section 17b-251, as amended by this act; (2) offer the option of home and community-based services in addition to nursing home care; (3) in all home care plans, include case management services delivered by an access agency approved by the Office of Policy and Management and the Department of Social Services as meeting the requirements for such agency as defined in regulations adopted pursuant to subsection (e) of section 17b-342, which services shall include, but need not be limited to, the development of a comprehensive individualized assessment and care plan and, as needed, the coordination of appropriate services and the monitoring of the delivery of such services; (4) provide inflation protection; (5) provide for the keeping of records and an explanation of benefit reports on insurance payments which count toward Medicaid resource exclusion; and (6) provide the management information and reports necessary to document the extent of Medicaid resource protection offered and to evaluate the Connecticut Partnership for Long-Term Care. No policy shall be precertified if it requires prior hospitalization or a prior stay in a nursing home as a condition of providing benefits. The commissioner may adopt regulations, in accordance with chapter 54, to carry out the precertification provisions of this section.

Sec. 33. Section 17a-302a of the 2018 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

- The Department of [Social] Rehabilitation Services shall hold quarterly meetings with nutrition service stakeholders to (1) develop recommendations to address complexities in the administrative processes of nutrition services programs, (2) establish quality control benchmarks in such programs, and (3) help move toward greater quality, efficiency and transparency in the elderly nutrition program. Stakeholders shall include, but need not be limited to, (A) one representative of each of the following: (i) Area agencies on aging, (ii) access agencies, (iii) the Commission on Women, Children and Seniors, and (iv) nutrition providers, and (B) one or more representatives of (i) food security programs, (ii) contractors, (iii) nutrition host sites, and (iv) consumers.
- Sec. 34. Subsection (c) of section 17b-28 of the 2018 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
  - (c) On and after October 31, 2017, the council shall be composed of the following members:
  - (1) The chairpersons and ranking members of the joint standing committees of the General Assembly having cognizance of matters relating to aging, human services, public health and appropriations and the budgets of state agencies, or their designees;
  - (2) Five appointed by the speaker of the House of Representatives, one of whom shall be a member of the General Assembly, one of whom shall be a community provider of adult Medicaid health services, one of whom shall be a recipient of Medicaid benefits for the aged, blind and disabled or an advocate for such a recipient, one of whom shall be a representative of the state's federally qualified health clinics and one of whom shall be a member of the Connecticut Hospital Association;

(3) Five appointed by the president pro tempore of the Senate, one of whom shall be a member of the General Assembly, one of whom shall be a representative of the home health care industry, one of whom shall be a primary care medical home provider, one of whom shall be an advocate for Department of Children and Families foster families and one of whom shall be a representative of the business community with experience in cost efficiency management;

- (4) Three appointed by the majority leader of the House of Representatives, one of whom shall be an advocate for persons with substance abuse disabilities, one of whom shall be a Medicaid dental provider and one of whom shall be a representative of the for-profit nursing home industry;
- (5) Three appointed by the majority leader of the Senate, one of whom shall be a representative of school-based health centers, one of whom shall be a recipient of benefits under the HUSKY Health program and one of whom shall be a physician who serves Medicaid clients:
- (6) Three appointed by the minority leader of the House of Representatives, one of whom shall be an advocate for persons with disabilities, one of whom shall be a dually eligible Medicaid-Medicare beneficiary or an advocate for such a beneficiary and one of whom shall be a representative of the not-for-profit nursing home industry;
- (7) Three appointed by the minority leader of the Senate, one of whom shall be a low-income adult recipient of Medicaid benefits or an advocate for such a recipient, one of whom shall be a representative of hospitals and one of whom shall be a representative of the business community with experience in cost efficiency management;
- 1082 (8) The executive director of the Commission on Women, Children and Seniors or the executive director's designee;
  - (9) A member of the Commission on Women, Children and Seniors, designated by the executive director;

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1086 (10) A representative of the Long-Term Care Advisory Council;

- 1087 (11) The Commissioners of Social Services, Children and Families,
- 1088 Public Health, Developmental Services, Rehabilitation Services and
- 1089 Mental Health and Addiction Services, or their designees, who shall be
- 1090 ex-officio nonvoting members;
- 1091 (12) The Comptroller, or the Comptroller's designee, who shall be an
- 1092 ex-officio nonvoting member;
- 1093 (13) The Secretary of the Office of Policy and Management, or the
- secretary's designee, who shall be an ex-officio nonvoting member; and
- 1095 (14) One representative of an administrative services organization
- 1096 which contracts with the Department of Social Services in the
- 1097 administration of the Medicaid program, who shall be a nonvoting
- 1098 member.
- Sec. 35. Subdivision (1) of subsection (i) of section 17b-342 of the
- 1100 general statutes is repealed and the following is substituted in lieu
- 1101 thereof (*Effective July 1, 2018*):
- 1102 (i) (1) On and after July 1, [2015] 2018, the Commissioner of Social
- 1103 Services shall, within available appropriations, administer a state-
- funded portion of the program for persons (A) who are sixty-five years
- of age and older; (B) who are inappropriately institutionalized or at
- 1106 risk of inappropriate institutionalization; (C) whose income is less than
- or equal to the amount allowed under subdivision (3) of subsection (a)
- of this section; [and] (D) whose assets, if single, do not exceed one
- 1109 hundred fifty per cent of the federal minimum community spouse
- protected amount pursuant to 42 USC 1396r-5(f)(2) or, if married, the
- couple's assets do not exceed two hundred per cent of said community
- spouse protected amount; [. For program applications received by the
- 1113 Department of Social Services for the fiscal years ending June 30, 2016,
- and June 30, 2017, only persons and (E) who require the level of care
- provided in a nursing home. [shall be eligible for the state-funded
- 1116 portion of the program, except for Eligible persons for the state-

funded portion of the program shall also include persons residing in affordable housing under the assisted living demonstration project established pursuant to section 17b-347e and persons who are enrolled in the program on June 30, 2018, who are otherwise eligible in accordance with this section.

- Sec. 36. Subsection (a) of section 17b-239 of the 2018 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2018*):
- 1125 (a) Medicaid rates paid to acute care hospitals, including children's 1126 hospitals, shall be based on diagnosis-related groups established and 1127 periodically rebased by the Commissioner of Social Services in 1128 accordance with 42 USC 1396a(a)(30)(A), provided the Department of 1129 Social Services completes a fiscal analysis of the impact of such rate 1130 payment system on each hospital. The commissioner shall, in 1131 accordance with the provisions of section 11-4a, file a report on the 1132 results of the fiscal analysis not later than six months after 1133 implementing the rate payment system with the joint standing 1134 committees of the General Assembly having cognizance of matters 1135 relating to human services and appropriations and the budgets of state 1136 agencies. Within available appropriations, the commissioner shall 1137 annually determine in-patient payments for each hospital by 1138 multiplying diagnosis-related group relative weights by a base rate. 1139 Over a period of up to four years beginning on or after January 1, 2016, 1140 within available appropriations and at the discretion of the commissioner, the Department of Social Services shall transition 1141 1142 hospital-specific, diagnosis-related group base rates to state-wide 1143 diagnosis-related group base rates by peer groups determined by the 1144 commissioner. For the purposes of this subsection and subsection (c) of 1145 this section, "peer group" means a group comprised of one of the 1146 following categories of acute care hospitals: Privately operated acute 1147 care hospitals, publicly operated acute care hospitals, or acute care 1148 children's hospitals licensed by the Department of Public Health. At 1149 the discretion of the Commissioner of Social Services, the peer group 1150 for privately operated acute care hospitals may be further subdivided

into peer groups for privately operated acute care hospitals. For inpatient hospital services that the Commissioner of Social Services determines are not appropriate for reimbursement based on diagnosisrelated groups, the commissioner shall reimburse for such services any other methodology that complies with 42 USC 1396a(a)(30)(A). Within available appropriations, the commissioner may, in his or her discretion, make additional payments to hospitals based on criteria to be determined by the commissioner. Upon the conversion to a hospital payment methodology based on diagnosisrelated groups, the commissioner shall evaluate payments for all hospital services, including, but not limited to, a review of pediatric psychiatric inpatient units within hospitals. The commissioner may, within available appropriations, implement a pay-for-performance program for pediatric psychiatric inpatient care. Effective July 1, 2018, the commissioner shall not make Medicaid payments to hospitals for graduate medical education. Nothing contained in this section shall authorize Medicaid payment by the state to any such hospital in excess of the charges made by such hospital for comparable services to the general public.

This act shall take effect as follows and shall amend the following sections:			
Section 1	from passage	8-119f	
Sec. 2	from passage	17b-650a	
Sec. 3	from passage	17b-1	
Sec. 4	from passage	17b-2	
Sec. 5	from passage	3-123aa(c)	
Sec. 6	from passage	4-38c	
Sec. 7	July 1, 2019	4-38c	
Sec. 8	from passage	7-127b	
Sec. 9	from passage	17a-302(a)	
Sec. 10	from passage	17a-303a	
Sec. 11	from passage	17a-304	
Sec. 12	from passage	17a-305	
Sec. 13	from passage	17a-306	
Sec. 14	from passage	17a-310	
Sec. 15	from passage	17a-313	

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Sec. 16	from passage	17a-314
Sec. 17	from passage	17a-316a(a)
Sec. 18	from passage	17a-405
Sec. 19	from passage	17a-407
Sec. 20	from passage	17a-416
Sec. 21	from passage	17a-417
Sec. 22	from passage	17a-411(c)
Sec. 23	from passage	17a-667(b)
Sec. 24	from passage	17b-4(b)
Sec. 25	from passage	17b-251
Sec. 26	from passage	17b-337(c)
Sec. 27	from passage	17b-349e
Sec. 28	from passage	17b-352(d)
Sec. 29	from passage	21a-3a
Sec. 30	from passage	38a-47
Sec. 31	from passage	38a-48
Sec. 32	from passage	38a-475
Sec. 33	from passage	17a-302a
Sec. 34	from passage	17b-28(c)
Sec. 35	July 1, 2018	17b-342(i)(1)
Sec. 36	July 1, 2018	17b-239(a)

## Statement of Legislative Commissioners:

In Section 2(g), "17a-314" was changed to "section 17a-314" for consistency with standard drafting conventions.

**HS** Joint Favorable Subst. -LCO

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

#### **OFA Fiscal Note**

**State Impact:** See Below

**Municipal Impact:** None

Explanation

The bill results in the following impacts, organized by section of the bill:

**Sections 1 - 34** implement the transfer of the State Unit on Aging and the Long-Term Care Ombudsman program from the Department of Social Services to the Department of Rehabilitation Services. This results in a transfer of 23 positions, and \$7.8 million in the General Fund, and \$376,023 in the Insurance Fund in both FY 19 and FY 20.

**Section 35** results in savings of approximately \$2.2 million in both FY 19 and FY 20 associated with maintaining the closure of Category 1 of the state-funded Connecticut Home Care Program for Elders (CHCPE).

**Section 36** results in state savings of \$10.6 million in both FY 19 and FY 20 due to eliminating Graduate Medical Education (GME) payments under Medicaid. GME payments total approximately \$21.1 million after accounting for the federal share.

#### The Out Years

**State Impact:** None

Municipal Impact: None

# OLR Bill Analysis sHB 5038

## AN ACT CONCERNING THE GOVERNOR'S BUDGET RECOMMENDATIONS FOR HUMAN SERVICES.

#### SUMMARY

This bill transfers to the Department of Rehabilitation Services (DORS) the functions, powers, duties, and personnel of the former state Department on Aging (SDA), which are currently within the Department of Social Services (DSS) as SDA's successor agency. The bill also transfers the Office of the Long-Term Care Ombudsman from the Office of Policy and Management (OPM) to DORS.

The bill assigns several aging-related programs to DORS. It adds DORS to several councils and commissions and requires other agencies to consult with DORS when performing certain aging-related tasks.

The bill also makes permanent a limit on eligibility for the state-funded portion of the Connecticut Home Care for Elders program (CHCPE) (see BACKGROUND). Current law limits eligibility for applications received in FYs 16 and 17 to those who require a nursing home level of care, with certain exceptions. The bill makes this limit permanent, effective July 1, 2018, but allows those enrolled in the program on June 30, 2018 to remain eligible (§ 35).

The bill also prohibits DSS from making Medicaid payments to hospitals for graduate medical education (§ 36) (see BACKROUND).

EFFECTIVE DATE: July 1, 2018, except for (1) provisions transferring SDA and the Long-Term Care Ombudsman to DORS, which are effective upon passage and (2) a technical provision effective July 1, 2019

#### §§ 1-17, 23-34 — DSS AGING-RELATED FUNCTIONS TO DORS

#### **General Provisions**

The bill (1) transfers functions, powers, duties, and personnel of the former SDA (or any similar subsequent division) to DORS; (2) makes DORS, rather than DSS, a successor to SDA; and (3) adds DORS to the statutory list of executive branch agencies.

The bill also authorizes the governor, with the Financial Advisory Committee's approval, to transfer funds between DSS and DORS during FY 18 and eliminates a similar authorization for fund transfers between SDA and DSS. The bill adds services for older persons and their families to the types of services DORS must provide and requires the agency to describe such services in its annual report to the Governor.

### Federal Older Americans Act (OAA) (§§ 2, 4, 11-15)

The bill designates DORS, rather than DSS, as the State Unit on Aging to:

- administer, manage, design, and advocate for benefits, programs, and services for older people and their families under the OAA;
- 2. continuously study the conditions and needs of older people in the state for nutrition, transportation, home care, housing, income, employment, health, recreation and other matters;
- 3. be responsible, in cooperation with federal, state, local, and area planning agencies on aging, for the overall planning, development, and administration of a comprehensive and integrated social services delivery system for older people.

The bill requires DORS, rather than DSS, to

- 1. approve area plans developed by area agencies on aging to carry out OAA requirements;
- 2. equitably allocate federal funds received under the OAA to the five area agencies on aging;

3. inform the Aging and Human Services committees before seeking federal approval to spend more than the OAA allotted for administrative expenses;

- 4. report to the Appropriations and Human Services committees any findings or recommendations related to allocating OAA funds; and
- 5. adopt regulations to carry out OAA purposes, programs, and services.

The bill allows DORS, rather than DSS, to (1) make grants to municipalities for activities related to OAA and (2) use up to 5% of OAA funds for administrative expenses.

### Municipal Agent for Elderly Persons (§ 8)

By law, municipal chief elected officials or executive officers must appoint a municipal agent for elderly persons to, among other things, disseminate information to elderly persons and assist them with applying for benefits. The bill requires DORS, rather than DSS, to adopt and disseminate guidelines to municipalities concerning such agents, and allows DORS, rather than DSS, to provide training for them. The bill transfers reporting requirements related to these agents from DSS to DORS.

## Nutrition Programs for Elderly Persons (§§ 2, 9, & 33)

The bill designates DORS, rather than DSS, as the state agency for administration of nutritional programs for elderly persons. By law, these programs provide nutritionally sound diets to needy older persons. The bill requires DORS, rather than DSS to hold quarterly meetings with nutrition service stakeholders to, among other things, develop recommendations for the program.

## Fall Prevention Programs (§§ 2, 10, 30, & 31)

The bill transfers the fall prevention program and authorization for its establishment from DSS to DORS. By law, the fall prevention program (1) promotes and supports research related to fall prevention;

(2) includes a professional education program in fall prevention, evaluation and management for certain health care providers; and (3) includes demonstration and research projects.

By law, the program is paid for by an assessment on domestic insurance companies. The bill requires DORS, rather than DSS, to notify the Insurance Commissioner and Healthcare Advocate if the program's expenditures are less than the amount collected.

### **CHOICES (§§ 2, 15)**

The bill requires DORS, rather than DSS, to administer the CHOICES program, which provides free information and assistance related to health insurance issues and concerns of older people and other Medicare beneficiaries in Connecticut. The bill allows DORS, rather than DSS, to adopt regulations for the program.

#### Aging and Disability Resource Center Program (§§ 2, 17)

The bill requires DORS, rather than DSS, to develop and administer the Aging and Disability Resource Center Program, which is a single, coordinated system of information and access for individuals seeking long-term support. By law, the program must be administered in accordance with the OAA and as part of the CHOICES program described above.

### Alzheimer's Respite Program (§§ 2, 27)

The bill requires DORS, rather than DSS, to operate an Alzheimer's respite program within available appropriations. By law, the program offers support services that provide short-term relief to caretakers of eligible individuals with Alzheimer's disease.

## Connecticut Partnership for Long Term Care (§ 25)

The bill requires DORS, rather than DSS, to administer an outreach program to educate consumers on long-term care topics and provide public information to assist individuals with choosing appropriate insurance coverage.

#### Councils and Commissions (§§ 23, 26, & 34)

The bill adds the DORS Commissioner as a member of the Connecticut Alcohol and Drug Policy Council (§ 23) and the Council on Medical Assistance Program Oversight (MAPOC) (§ 34). The bill also adds one person from DORS, appointed by the DORS Commissioner, to the Long-Term Care Planning Committee (§ 26).

## Consultations and Requirements Involving Other Agencies (§§ 1, 24, 28, & 29)

The bill requires other agencies to consult with DORS on various programs. Under the bill, the Housing Commissioner must consult with DORS about providing services under its congregate housing program. The bill also adds DORS to the agencies with which DSS may adopt regulations on nursing home financial reporting.

By law, the Long-Term Care Ombudsman must issue informational letters on patients' rights to accompany a nursing homes notice of terminating a service or decreasing bed capacity. The bill requires the ombudsman to issue the letter jointly with DORS, rather than DSS.

The bill requires the Department of Consumer Protection to collaborate with DORS, rather than DSS, on a public awareness campaign to educate elderly consumers and caregivers on ways to resist aggressive marketing tactics and scams.

### §§ 18-22 — LONG-TERM CARE OMBUDSMAN

The bill transfers, from OPM to DORS, the Office of the Long-Term Care Ombudsman, thereby requiring DORS to:

- 1. appoint the State Long-Term Care Ombudsman, whose duties include identifying, investigating, and resolving complaints involving long-term care facilities;
- 2. adopt regulations related to the office; and
- 3. have authority to seek funding for the office from public or private sources.

#### **BACKGROUND**

### Connecticut Home Care Program for Elders

CHCPE is a Medicaid waiver and state-funded program that provides a range of home- and community-based services for eligible individuals age 65 and older who are at risk of institutionalization. To be eligible for CHCPE, individuals must be under income and asset limits.

#### **Graduate Medical Education**

Support for graduate medical education generally refers to payments made to hospitals for costs incurred when training medical residents, including residents' and supervisors' salaries and costs of extra medical tests residents may order as part of their training. Medicare is the largest source of funding for GME, but states may also provide Medicaid payments for GME.

#### Related Bill

SB 151, reported favorably by the Aging Committee, requires DSS to provide retroactive eligibility for Medicaid-funded CHCPE services and change the timing of penalty periods imposed for transfer of assets for less than fair market value.

#### **COMMITTEE ACTION**

**Human Services Committee** 

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Joint Favorable
Yea 16 Nay 2 (03/16/2018)
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